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Concerned Scientists

The Honorable Senator Umberg, Chair California Senate Judiciary Committee 1021 O Street, Room 3240 Sacramento, CA 95814

RE: Senate Bill 601 (Allen) – The Right to Clean Water Act – SUPPORT

Dear Chair Umberg and Members of the Senate Judiciary Committee,

The undersigned organizations advocate for the protection of environmental and public health, water quality, and a resilient water future. On behalf of the undersigned organizations, we write in strong support of Senate Bill 601 (Allen), The Right Clean Water Act, to put federal Clean Water Act protections into California state law to restore protections California enjoyed for over 50 years while buttressing against Trump Administration rollbacks. The goal of SB 601 is to maintain the status quo for Californians' right to clean water while the rest of the nation goes backwards.

Over 50 years ago the federal government delegated Clean Water Act authority to California to issue Clean Water Act permits and develop policies to protect our state's waters. California's federally-derived authority is defined and limited by what are "waters of the United States." If a California water is not a "water of the United States," then it is not protected under the Clean Water Act; instead, the State Water Board may only use its state authority, which results in less protective policies, less efficient permitting, and less accountability.

Two years ago, the U.S. Supreme Court issued a decision (*Sackett v. EPA*) that stripped many California streams and wetlands of federal Clean Water Act protections, leaving state waters highly vulnerable to pollution. The Trump Administration has also announced plans to further erode the Clean Water Act via a new, narrower "waters of the United States" rule. Other federal rollbacks will further hinder California's ability to protect its waterways. Federal rollbacks will not only result in the loss of protections, but will also put an insurmountable burden on the California Water Boards to re-write federal permits as state permits via a different process with different applicable standards. Currently, there are no state general permits akin to California's federal general permits, meaning tens of thousands of state permits could be necessary – all requiring individual CEQA compliance. The California Water Boards would also lose – and have already lost – certain critical enforcement tools necessary to hold polluters accountable and provide an even playing field for the regulated community.

SB 601 would restore and preserve 50 years of federal protections by codifying them in state law to ensure California's clean water protections do not go backwards. The Act would provide California with the same Clean Water Act tools it had before Trump and *Sackett*, while assisting the resource-constrained California Water Boards. GIS mapping estimates that over 600,000 miles of CA streams and up to 93% of CAs wetlands are at risk of losing Clean Water Act protections. SB 601 would ensure clean water protections remain at least as protective for those waters as they did prior to the *Sackett* decision.

SB 601 would allow the Water Boards to efficiently develop state permits akin to previous Clean Water Act Permits. SB 601 gives the Water Board the legal tools to "copy and paste" federal permits into state permits to respond to the Sackett and Trump rollbacks. Without SB 601, the California Water Boards would be forced to write thousands of new, individual permits all requiring CEQA. With SB 601, the California Water Boards would simply need to draft several new findings into existing permits when re-issuing them.

Finally, SB 601 aims to disincentivize "permit shopping" by standardizing enforcement. By creating state permits with the same standards and enforcement that we have under the Clean Water Act, SB 601 prevents permittees from permit shopping for less stringent, more cumbersome to enforce state permits. SB 601 provides the same level of enforcement in state law as the Clean Water Act provides to dis-incentivize permittees from requesting less stringent state permits.

SB 601 does not add another layer of regulation or permitting. The bill would not require someone to get both a Clean Water Act Permit and a state permit. If you are a current Clean Water Act (NPDES) permittee, nothing in this bill requires you to change permits, permit requirements or change anything currently being implemented for compliance. This bill does nothing to those Clean Water Act permittees that do not want to move to a less-stringent, more cumbersome to enforce state permit. SB 601 is only a safety net for those seeking weaker standards and to avoid accountability.

SB 601 is not intended to expand regulation to non-Clean Water Act permittees. If you are a current state permit holder, your permit requirements will remain the same. Meaning agriculture and groundwater dischargers will continue to have the same permit requirements. SB 601 was purposefully designed to reside in Chapter 5.5 of the Water Code – that section is only for implementing the Clean Water Act – not state permitting. We explicitly excluded any groundwater discharges from nexus water permitting. The Senate Environmental Quality Committee also made significant amendments to address concerns and ensure the bill does not encroach onto state permitting. SB 601 is explicit that any "nexus water permits" are only for point sources, not non-point sources, which then excludes agriculture from SB 601.

SB 601 does not create a new private right of action. SB 601 maintains the same level of community enforcement that has existed for over 50 years. The bill explicitly states that community enforcement is *only* available if a cause of action is available under the Clean Water Act and *only* for point-source discharges to waters protected by the Clean Water Act prior to Sackett. This is the same language that opposition and the Sponsors negotiated in good faith to get opposition to neutral back 2019 on a similar bill, SB 1 (Atkins).

SB 601 and the Clean Water Act provide safeguards to prevent excessive or frivolous litigation. SB 601 requires communities to provide 60 days of notice to a polluter and the government before an enforcement action may be submitted to a court to prevent frivolous litigation. Polluters can use those 60 days to clean up their act or come to a settlement agreement. Additionally, government, including the State Attorney General, local Attorney General, and the State Water Boards, all receive notice and can step in to take away the case if they believe the case was brought frivolously. Despite the opposition's baseless claims, community enforcement has not led to excessive litigation. Opposition claims that SB 601 will lead to excessive litigation similar to ADA compliance litigation – that assertion is completely unsupported by the evidence. Again, SB 601 only maintains the same level of enforcement that has been allowed for the last 50 years. And when you compare community clean water enforcement to ADA compliance litigation, the numbers are staggeringly dissimilar. In the last 5 years, over 12,000 ADA lawsuits were filed in California; compared to only 800 clean water enforcement notifications sent to polluters – the majority of which never resulted in litigation because they were settled out of court.

SB 601 does not impede affordable housing development. SB 601 does not change clean water permitting for housing. Construction projects have always been required to enroll in the existing Clean Water Act Construction General Permit. SB 601 does not change that requirement, nor does the bill change the terms of that Permit. SB 601 could actually help expediate construction projects by allowing the Water Boards to more efficiently issue construction stormwater permits. For example, if a construction permittee argues that they do not need a Clean Water Act permit because they no longer discharge to a Water of the United States, the Water Boards will still be required to issue them a state permit. There are no state general construction permits for a project to simply enroll into; they would be forced to wait until the Water Board wrote a new,

individual permit that requires CEQA. With SB 601, that same construction project would simply be allowed to enroll into the existing Clean Water Act Permit with some additional findings added to include nexus waters. Finally, opposition makes the unfounded claim that community enforcement would hinder housing projects. In the last 5 years, only 10 notices of violation have been issued to construction projects, constituting only 1.2% of the total clean water enforcement notifications over that time period. Comparatively, ADA lawsuits are 1,000 times more prevalent than construction clean water violation notifications.

Californians have enjoyed 50 years of Clean Water Act protections. The U.S. Supreme Court's misguided and incongruent decision for California cannot demand that we go backwards. The Trump Administration will only further weaken federal clean water protections and make it more difficult for California to regulate our waterways via federal law. SB 601 will bolster state law to safeguard California from federal turbulence on clean water protections. For these reasons, we urge your 'aye' vote on SB 601 to protect the health of communities and the environment, now and for future generations.

Sincerely,

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